PB Works – What Can PB do for Community Planning?
Oxford Island, Thursday 14 March 2019
Dr Louise O’Kane – Welcome
Jennie Dunlop, Community and Strategic Planning Manager, ABC – Opening Remarks
Alan Budge – PB Partners
PB PARTNERS

Independent social enterprise that is working to empower citizens
• Supporting new ways of doing PB
• Community engagement specialists

PB Network: Advocating for PB across the UK
www.pbnetwork.org.uk and supporting PB in Scotland
WHAT IS PARTICIPATORY BUDGETING?

‘PB directly involves local people in making decisions on the spending and priorities for a defined public budget.’

Or…
‘Local people deciding on how to allocate part of a public budget’

Or…….
‘If it feels like we have decided —— it’s PB. If it feels like someone else has decided, it isn’t”

(Brazilian resident)
Connecting and complementing existing democratic processes

- Only a small percentage of any public budget will be allocated using PB

- Formally mandated and ‘signed off’ by the elected legislature... ... but then the decision is ‘the communities’

- Supports: Representative Democracy Public Service Reform Community Development
ORIGINS OF PARTICIPATORY BUDGETING

Began in Porto Alegre, Brazil in 1980s – city of 1.5m people

End of military dictatorship and election of Workers’ Party
Participatory Budgeting is Worldwide
EUROPEAN PARTICIPATORY BUDGETING

Portugal: 80,000 voters in its 3m euro national PB

Nordic Countries: school/ neighbourhood/ environment

Paris: 426m euros <2020, <5% of the city budget.

USA and CANADA

Chicago: first major programme $1m in 49th Ward (now $4m)

New York: 8th year growing < $35m per year (50,000 voters)

City of Boston: 4th consecutive year of $1m of PB capital funds branded as Youth Lead the Change:
Over £15 million has been allocated by PB across Scotland to date.

All 32 Local Authority areas engaged in some form of PB

Scottish Govt have invested £6.5m in support to PB Community Choices fund, support to PB programme development

Participatory budgets ranged from £750 to £500m

Projects have been delivered under a wide range of themes – health and social care, economic development, transport etc.
PB MODELS

- Small grants allocation
- Mainstream Investment
- Commissioning, community planning and budget development and consultation
Small grants allocation

- A grants pot / initiative funding - community chest, etc
- Bidders present proposals to residents, who vote on which to support
- Limited impact on mainstream
- Effective at engaging, networking and enthusing local people
Mainstream Investment
Residents commission services from service providers.

• Scottish Govt commitment to 1% of Local Authority budgets allocated via PB.

• EDINBURGH: £500K of youth provision budget.
• WESTERN ISLES – £500K bus programme
• DUNDEE - £1.2m across disadvantaged wards
• N AYRSHIRE £1m Grounds Maintenance Budget
# MAINSTREAM PB –
THE BUDGET MATRIX

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<tr>
<th>Geographic Area</th>
<th>Priority total</th>
<th>Need total</th>
<th>Population total</th>
<th>Total Score</th>
<th>% of total city score</th>
<th>Resource available (£41,200)</th>
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<td>9</td>
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<td>£5,314</td>
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<td>£4,038</td>
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<tr>
<td><strong>Total for all areas of the city</strong></td>
<td><strong>163</strong></td>
<td><strong>100%</strong></td>
<td><strong>£41,200</strong></td>
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Nichola Creagh – Department for Communities, Community Planning Manager
Community planning?

Improve connection between Government & society

Set local priorities to improve social, economic & environmental well-being.

Collaboration - partnership working to deliver better outcomes

Compliment PfG and NICS Outcome Delivery Plan 2018/19.
Direct results of PB

Insight into local priorities

Direct resourcing support for issues that matter to people
Indirect results of PB

Raise awareness of community planning

Interaction with and among the community

Promote empathy - understanding of “the other” within the community –

Legitimacy for policy or service decisions
Alan Budge – What can PB do for Community Planning?
PB AND COMMUNITY PLANNING

• What is a community plan?
• Who decides what is in the plan?
• Who pays for it?
• How to incorporate PB into community planning processes?
Defining Community Planning

Community Plan must identify long-term objectives and actions for:

- improving social, economic and environmental well-being and tackling poverty, exclusion and disadvantage;
- contributing to achieving sustainable development across the region;
- planning and improving public services.

Local Government Act (2014)
“New way for councils, the community, voluntary and statutory sectors to engage with communities in working together to improve services where change is most needed”

Community Places
Roles

Councils

• initiate, maintain, facilitate;
• publish progress on outcomes every 2 years;
• Review the plan every 4 years.

Statutory Partners

• participate in and assist the Council;
• perform actions in the Plan and contribute to monitoring.

Departments

• promote and encourage and have regard to.
Statutory Partners

1. The Education Authority
2. The Health and Social Care Trusts
3. Libraries NI
4. Public Health Agency
5. Health and Social Care Board
6. Police Service of Northern Ireland
7. Northern Ireland Housing Executive
8. Northern Ireland Fire and Rescue Service
9. Invest Northern Ireland
10. Tourism Northern Ireland
11. Sports Council for Northern Ireland
12. Council for Catholic Maintained Schools

Other Support Partners

- Translink
- NI Water
- Transport NI
- Patient and Client Council
- Regional College
- Youth Justice NI
- Volunteer Now
- NICVA
- NI Prison Service
Community Involvement

• Councils and partners must seek participation of and encourage ‘persons’ to express views and take them into account.

• Persons: residents, service users, groups, businesses.

Local Government Act (2014)
Table Discussion: How can PB align with and help to deliver Community Planning?

- Engage with communities, informed discussions?
- Setting priorities? PB Themes aligned with Community Plan?
- Role in delivering ambitions of Community Plan?
CPP PARTNERS - BUDGETS – RESOURCES ££££££££££££££

COMMUNITY PLANNING
RESIDENTS, COMMUNITY GROUPS LOCAL AUTHORITIES, PARTNER ORGANISATIONS

SMALL GRANTS

MAINSTREAM INVESTMENT
The ‘Egg timer’ Model

1) Ideas Generation from wider community – Live/online consultation in line with existing CPP policy/practice
2) A smaller group of residents works with relevant departments/officers to develop most popular proposals – cost, feasibility, legal issues etc
3) List of approved projects put back out to the wider community for final vote
4) Relevant departments deliver selected projects
5) Monitoring and scrutiny of project delivery to involve residents.
PB and Community Planning in Stockport

- Quarterly Neighbourhood Forums meet with agencies to develop Community Plan.
- Plan receives formal approval.
- Services deliver on the plan.
- Ongoing ‘gap identification’ through regular consultation
- Gaps filled through public PB exercise, using funds ring fenced for PB.
ONLINE PARTICIPATORY BUDGETING

Dundee Decides

£1.2 million Community Infrastructure fund.

11500 votes cast- over 10% of entire eligible voting population.
“I approached this as a local officer would, who thought I was in charge and I knew best. I was very firmly told by the residents that I wasn’t in charge and I didn’t know best – and they were absolutely right.”

Stuart Pudney: Deputy Chief Executive, Yorks Police Authority

“The PB process has changed (for the better) out of all recognition our relationship with local Council officers and members”

Chris Parsons: local resident.
PB Resources:

The UK PB Network Website: www.pbnetwork.org.uk
David Patterson: ‘Communities Leading Change’
Newry, Mourne and Down Community Planning Partnership
Participatory Budgeting
Newry Mourne and Down
Communities Leading Change in the Mournes

- Engagement with 12 groups from the Mournes area
- 9 groups pitched their project ideas which benefitted one or more priority area (Rural Isolation, Mental health and Emotional Wellbeing, Improving the area)
- 70+ residents voted
- 6 Groups awarded funding totalling £3000
- 2 unsuccessful groups applied for the other pilot
- Youth Leading Change
- Mournes Promo video 1.5k views
Youth Leading Change

- Engagement with 24 Youth groups from across the District
- 21 project ideas which benefit youth in the area were submitted online (video)
- Over 5000 votes cast
- Representation from almost all groups at event
- 100 Young people attended the awards event
- 15 groups awarded funding totalling £7500
PB and Community Planning

A means of Engagement....... the money is secondary -maybe not to the beneficiaries! ......and it’s fun!

Enables engagement with:
• a wide variety of communities
• CP Partners through collaboration (condition of moving forward)

A first step in pooling budgets
Partners

- NMD Council £5500 (two Directorates)
- Health Trusts £5000 (South and South East)
- NIHE £2000
- PSNI £1000
- DfC £909
- plus in-kind support from CVS support networks
- Potential for additional partners during 2019-20 and beyond
Getting started

Essentials:
- Partner Agreement – addressing accountability / audit concerns
- Presentation to Councillors and to CPP Board – ensure they are on board with concept
- PB Partners 10 Steps approach
Going forward in NMD

• Proved concept, developing scorecard
• CP Partners have agreed in principle to take forward; NIHE and PSNI particularly supportive

Aims
• Develop a 4-year plan in line with new Council term
• Extend PB: bring community decision-making forward as an alternative to some current small grant schemes
• Likely focus: DEA Action plan priorities
• Enable communities to get more involved in initial idea generation / co-design
Challenges

• Getting beyond current financial accountability systems
• Resourcing administration / promotion and engagement with / support to low capacity groups
• Scaling up: ‘Threshold of tolerance’
• Moving beyond PB as simply small scale grant provision
• Extending to communities deciding on local budgets and service provision (long term)
Potential?

PB = Community Planning
Jenny Fitzpatrick, The National Lottery Community Fund
Learning from Clogher Valley Decides
Clogher Valley Decides

December 2018

COMMUNITY FUND
Why participatory budgeting?
Why Clogher Valley?
Aim of the event

- Community involved in decision making
- Reach new sections of the community
- Partnership working with other agencies
- Address issues that are important to local communities
- New connections between groups and raised awareness of groups
Promotion of the event

Not just the usual suspects...
The process

• Based on tried and tested approaches
• Budget
• Eligibility
• Shortlisting
• Application
• Application statistics
On the night

• 100 attendees
• 14 groups
• 2 minute presentation
• Voting
• Fun!
• Time to chat
• Positivity wall
Our learning

• Great way to engage communities
• Time consuming
• GDPR!
• Nerves
• Make it fun!
Following up

• Funding advice clinic
• Blog and newsletter
• Celebration and learning event
• Involvement at other PB events
• What next for PB at TNL Community Fund?
Customer feedback

- Customer Insight Video
Thank you

Jenny Fitzgerald
jenny.fitzgerald@tnlcommunityfund.org.uk

Mark Creaney
Mark.creaney@tnlcommunityfund.org.uk
Table Discussion: 3 Actions to take PB forward in Community Planning
Imagine Festival – Imagine Democracy You Decide! Saturday 30 March 2019 at The Crescent Arts Centre

Apply for up to £500

Get involved in a live PB process! In the run-up to and during the Imagine Festival we’ll be inviting people and groups to submit ideas for actions they would like to take to support and enhance local democracy in Northern Ireland

https://imaginebelfast.com/imagine-democracy-you-decide-expression-of-interest/
Interesting in becoming a PB Champion?
WHAT IS PARTICIPATORY BUDGETING

Participatory Budgeting can be described as "Local People deciding how to allocate part of a public budget."

JOIN THE PB NETWORK

The PB Works Network is free and open to anyone who is interested in participatory budgeting.

Network members are invited to contribute their ideas, learning and enthusiasm to advancing PB across the region.

BECOME A MEMBER

Having trouble with the form? Contact louise@communityplaces.info

www.participatorybudgetingworks.org
FIND OUT MORE RESOURCES

- LINKS TO PB IN ACTION
  - HOLYWELL STEW
- DOCUMENTS
  - YOUR VOICE, YOUR CHOICE
  - MAKING PEOPLE COUNT
- VIDEOS
  - PB CASE STUDY
    - The City of Edinburgh Council and the Leith Partnership
- PB SUPPORT WEBSITES
  - DUNDEE DECIDES
  - TRIANGLE HOUSING ASSOCIATION VOTE FOR FUN
Evaluation
Thank-you for participating!